### MD-DC Utilities Association 2013 Environmental Conference Cambridge, Maryland

**Wetlands and Waterways Permitting Update** 

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### **Presentation Overview**

- Regulatory Authorities
- Types of Department of the Army (DA) permits
- Coordination & Actions to Streamline Permitting



### Baltimore District Regulatory Boundaries





### Federal Authorities

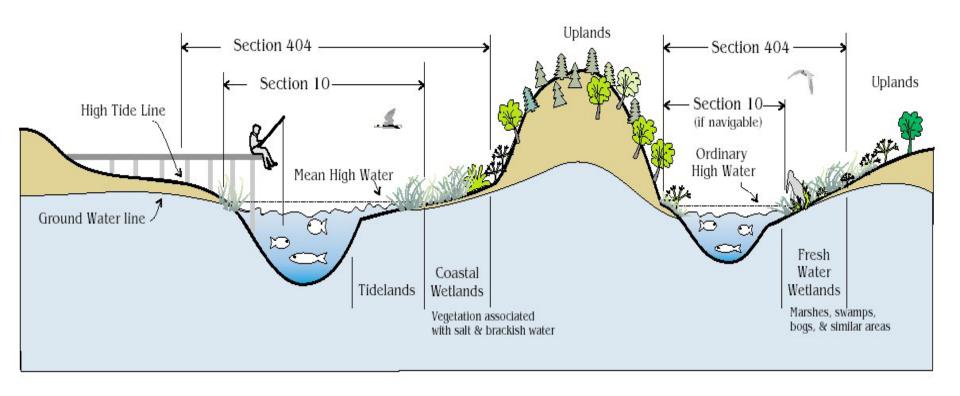
- Section 404 of the Clean Water Act requires a permit for the discharge of dredged or fill material into Waters of the U.S.
  - Perennial, intermittent, and ephemeral streams
  - Wetlands adjacent to jurisdictional waters
  - Tidal and non-tidal waters
- Section 10 of the Rivers and Harbors Act requires a permit for work in navigable waters
  - Dredging
  - Structures
  - Tunnels, HDD & aerial crossings



### Corps of Engineers Regulatory Jurisdiction

#### **Tidal Waters**

#### Fresh Waters



#### Section 103

Ocean Discharge of Dredged Material

> Ocean discharges of dredged material

#### Section 404

Disposal of Dredged or Fill Material (all waters of the U.S.)

All filling activities, utility lines, outfall structures, road crossings, beach nourishment, riprap, jetties, some excavation activities, etc.

#### Section 10

All Structures and Work (navigable waters)

Dreding, marinas, piers, wharves, floats, intake / outtake pipes, pilings, bulkheads, ramps, fills, overhead transmission lines, etc.

Typical examples of regulated activities

### Regulatory Review

- Permit required from the Corps to discharge dredged or fill material into waters of the US; dredging and structures in, over, or under navigable waters
- Alternatives analysis is the centerpiece of the process.
   We can only authorize the least environmentally damaging practicable alternative (LEDPA).
- Measures to avoid/minimize impacts: alternative alignments, HDD, temporary construction matting, etc.
- Corps level of involvement in project review is commensurate with the degree of impact







### Newspaper Headline

## "Park pipeline stirs furor"

The Baltimore Sun
September 26, 2013



## Types of DA Permits For Utility Line Activities

- □ Department of the Army State Programmatic
   General Permit
  - Maryland (MDSPGP-4)
  - Pennsylvania (PASPGP-4)
- □ Nationwide Permit (NWP) 12
- □ Individual Permits



### MDSPGP-4

- Must have *minimal* individual and/or cumulative adverse environmental effects
- □ Overall Impact Threshold: one acre of impact, both permanent and temporary, to waters of the U.S., including jurisdictional wetlands, and/or 2,000 linear feet of streams, rivers, and other open waters
- □ Adverse impacts must be avoided/minimized to the maximum extent practicable <u>on-site</u>
- □ MDSPGP-4 expires on September 30, 2016



### MDSPGP-4

### □ Category A

- □ Generally *non-reporting* to the Corps
- MDE reviews project and issues Federal authorization on behalf of the Corps

### □ Category B

- Reporting to the Corps
- □ MDE <u>forwards permit application</u> to the Corps for review.
- □ Corps coordinates project review with Federal/State agencies
- Corps issues permit decision



- ☐ Underground and Overhead Utility Line Activities
  - Utility Lines
  - Foundations for Overhead Utility Line Towers, Poles, and Anchors
  - Utility Access Roads



- Utility Lines Category A
  - √ 10,000 sf and/or 200 lf streams/rivers (non-tidal only)
  - √ 30 feet maximum LOD in non-tidal waters
  - ✓ stream crossings perpendicular
  - ✓ In wetlands, the top 6 to 12 inches of trench must be backfilled with topsoil from trench (Category A/B)
  - ✓ no tidal impacts
- Utility Lines Category B
  - ✓ one acre and/or 2,000 If streams/rivers (tidal & non-tidal)



- Foundations for Overhead Utility Line Towers, Poles, Anchors – Category A
  - √ 10,000 sf and/or 200 lf streams/rivers (non-tidal only)
  - ✓ no towers, poles, anchors in streams
  - ✓ no tidal impacts
- Foundations for Overhead Utility Line Towers, Poles, Anchors – Category B
  - √ ½ acre and/or 2,000 If streams/rivers (tidal & non-tidal)



- Utility Access Roads Category A
  - √ 5,000 sf and/or 200 lf streams/rivers (non-tidal only)
  - ✓ Temporary crossings limited to one year
  - ✓ no tidal impacts
- Utility Access Roads Category B
  - √ ½ acre and/or 2,000 If streams/rivers (tidal & non-tidal)







### NWP 12 – Utility Line Activities

(Washington, DC)

- ☐ ½ acre of impacts to waters of the U.S.
- ☐ Includes construction, maintenance/repair, foundations, access roads (non-tidal only)
- □ Submittal of pre-construction notification (PCN) may be required (e.g., when a Section 10 permit is required)
- ☐ In wetlands, the top 6 to 12 inches of trench should normally be backfilled with topsoil from trench
- Must follow Baltimore District <u>regional conditions</u>
- NWPs expire March 18, 2017



### Individual Permit

- □ Large, complex projects that exceed limits and terms of general permits
- ☐ Potential for more than minimal impacts
- □ Public notice to interested parties, general public, adjacent property owners', & coordination with involved agencies
- ☐ Environmental Assessment
  - Public interest review
  - Section 404(b)(1) Guidelines



### Coordination with MDE

- ☐ Joint Federal/State permit process
  - Coordinated project reviews
  - Office/field meetings
  - Public notice
  - Joint Evaluation Meetings in Annapolis
  - Public hearings
  - Consistent permit decisions and conditions



## Actions for Efficient Permit Processing

- Applicants: Involve the agencies early in the planning process for your restoration project. Agencies are accessible for <u>pre-application consultation</u>
- Outreach staff participation in interagency and stakeholder meetings and conferences
- □ Joint Federal/State permit application revisions



### Pre-Application Consultation

- □ Agencies meet with the applicant <u>in advance of a</u> <u>permit application</u>
- □ Agencies offer input at the <u>planning stages</u> of a project (field/office meeting)
- □ Discuss <u>documentation requirements</u> and alternatives (e.g., alignments; open trench vs. horizontal directional drilling) that should be evaluated



### Pre-Application Consultation

- Corps/MDE can provide guidance and preliminary feedback regarding the regulatory feasibility, and potential suggestions on alternatives that could make the project more feasible
- □ Expedites the permit process; cost and time savings to applicants
- □ Before you invest time and resources, contact the Corps/MDE to schedule a pre-app meeting

### Pre-Application Consultation

- Monthly Interagency Joint Evaluation (JE)
   Meetings in Annapolis, Maryland 4<sup>th</sup>
   Wednesday of the month
- □ JE Energy Meeting 3<sup>rd</sup> Wednesday of month
- □ Federal/State agencies participate in JE



## Important Issues/Reminders

- (1) Federal and State permits have different expiration dates
- (2) Permit modifications: require Corps and MDE approval
- (3) Excess fill from trenching must not be <u>discharged/spread</u> into wetlands/waters on-site without authorization
- (4) Construction mats are structures/fill and require authorization
- (5) Wetland conversion (e.g, palustrine forested to emergent) generally requires *mitigation*
- (6) Return the Corps compliance self certification form



### Uh oh....I have an **EMERGENCY**

- Minimum necessary to safeguard life/property against <u>imminent</u> <u>danger</u>
- Notify Corps and MDE prior to performing work.
- To the extent practicable/feasible, <u>submit</u> the following in writing to Corps/MDE: description/reason for work, location/waterway, site plans, stream diversion plans, quantify impacts, photographs, construction start/end dates
- You <u>should not</u> proceed until you have Corps/MDE <u>approval</u>
- <u>Submit</u> a joint Federal/State application to MDE within 3 days of completing the emergency work, unless granted an extension

## Goals

- Fair, reasonable, and consistent decisionmaking process
- Protect the aquatic environment
- Public service



## **Additional Information**

# U.S. Army Corps of Engineers Baltimore District Regulatory Branch Website

http://www.nab.usace.army.mil/Missions/Regulatory.aspx



